

## **Louisiana Senate Finance Committee**



**FY24 Executive Budget** 

04-139 - Department of State

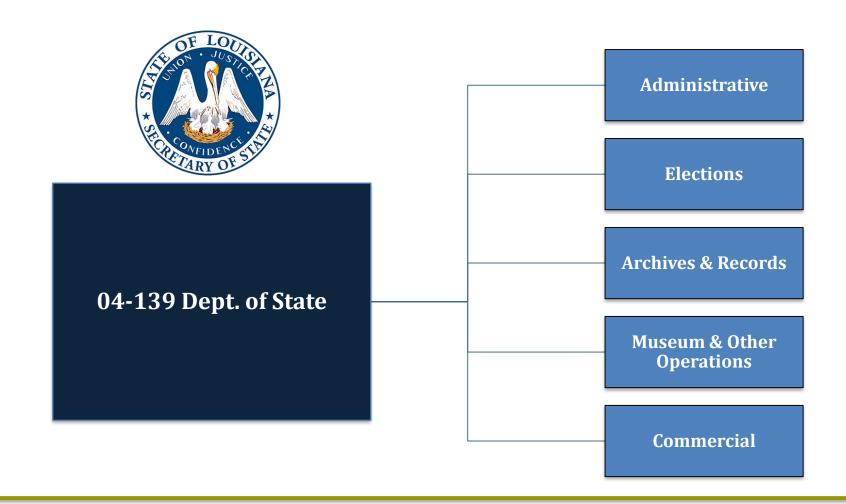
March 2023

Senator Patrick Page Cortez, President Senator Bodi White, Chairman



### FY24 Recommended Budget Schedule 04-139 — Department of State

Departmental mission — The mission of the Secretary of State's Office is to serve the public by meeting its legal responsibilities of collecting, securing and communicating information that enhances commerce, ensures the integrity of Louisiana's elections and preserves, presents and makes accessible government information essential to Louisiana's operations and its recorded history.



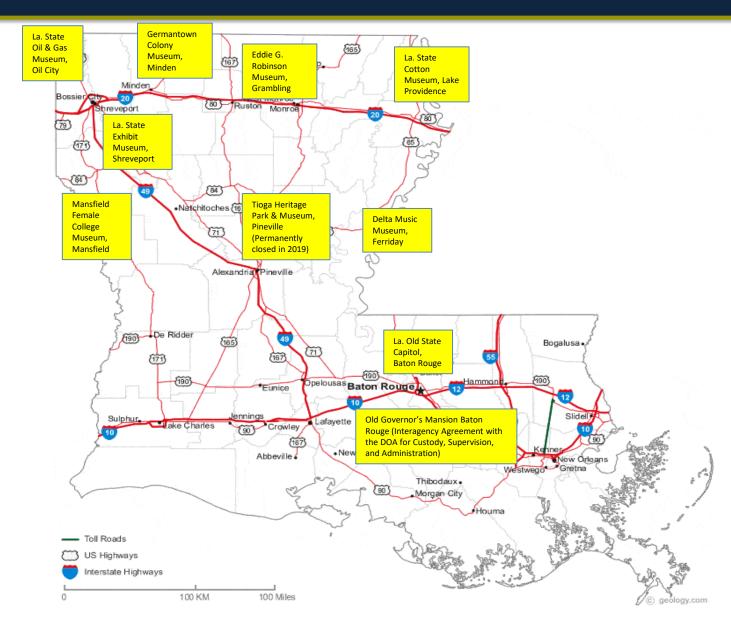


## Secretary of State Program Descriptions

Agency	Program Description
Administrative	Provides the department with the leadership and management necessary to meet its objectives while performing the constitutional and statutory responsibilities of the Secretary of State and the Department of State.
Elections	Ensures the integrity of the electoral and election management process for Louisiana voters, citizens, and other interested parties in Louisiana and the United States. Encourages public participation in the election process by educating current and potential voters about the elections process through effective outreach programs.
Archives and Records	Ensures the government and the public continued access to essential information created by the state through a viable and responsive records management program and a comprehensive preservation effort, making the archival materials acquired and maintained by the program readily available for researchers and educational programs.
Museum and Other Operations	Presents exhibits, education, and other programs to the public that emphasize the political, social, and economic influences, personalities, institutions, and events that have shaped the landscape of Louisiana's colorful history and culture and its place in the world. To further this mission, the Museums Program will acquire, refurbish, and preserve artifacts and other historical relics representative of the state's past and attract exhibits of interest to the communities they serve.
Commercial	Provides for business, financial, and legal communities timely and efficient service in the certification and registration of documents relating to securing and retaining business entities and assets; the processing of legal services documents and communications of business licensing information as required by law and to make such information concerning these business entities available to the public.

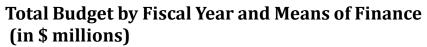


## Department of State State Museums



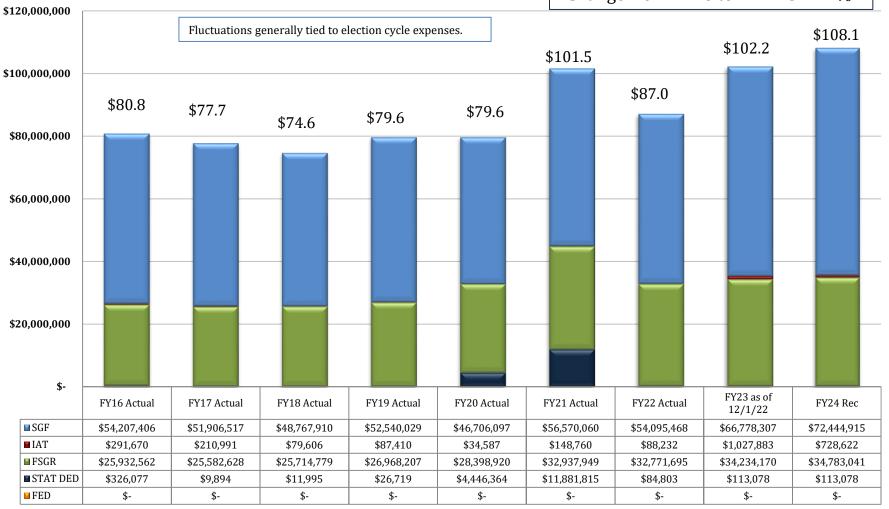


### Department of State Changes in Funding since FY16



Change from FY16 to FY24 is +33.8%.

Change from FY16 to FY22 is +7.7%.





## Significant Budget Adjustments Recommended for FY24

State General Fund (Direct)	Interagency Transfers	Fees and Self-generated Revenues	Statutory Dedications	Federal Funds	Total	T.O.	Adjustment
\$66,778,307	\$1,027,883	\$34,234,170	\$113,078	\$0	\$102,153,438	350	FY23 Existing Operating Budget as of 12-1-22
\$0	\$0	\$193,457	\$0	\$0	\$193,457	0	Acquisitions & Major Repairs
(\$274,290)	\$0	(\$294,773)	\$0	\$0	(\$569,063)	0	Attrition Adjustment
\$0	\$0	(\$1,169)	\$0	\$0	(\$1,169)	0	Civil Service Fees
\$1,141,792	\$0	\$15,808	\$0	\$0	\$1,157,600	0	Civil Service Pay Scale Adjustment
\$29,018	\$0	\$66,296	\$0	\$0	\$95,314	0	Civil Service Training Series
\$47,697	\$0	\$39,698	\$0	\$0	\$87,395	0	Group Insurance Rate Adjustment for Active Employees
\$17,758	\$0	\$32,738	\$0	\$0	\$50,496	0	Group Insurance Rate Adjustment for Retirees
\$0	\$0	(\$3,460)	\$0	\$0	(\$3,460)	0	Legislative Auditor Fees
\$375,513	\$0	\$424,396	\$0	\$0	\$799,909	0	Market Rate Classified
(\$474,369)	\$0	(\$596,058)	\$0	\$0	(\$1,070,427)	0	Non-recurring 27th Pay Period
(\$927,500)	\$0	\$0	\$0	\$0	(\$927,500)	0	Non-Recurring Acquisitions & Major Repairs
(\$1,553,420)	(\$213,383)	(\$1,190,743)	\$0	\$0	(\$2,957,546)	0	Non-recurring Carryforwards
\$0	\$0	(\$4,489)	\$0	\$0	(\$4,489)	0	Office of State Procurement
\$0	\$0	\$33,263	\$0	\$0	\$33,263	0	Office of Technology Services (OTS)
\$381,283	\$0	\$254,723	\$0	\$0	\$636,006	0	Related Benefits Base Adjustment
\$79,722	\$0	\$95,797	\$0	\$0	\$175,519	0	Retirement Rate Adjustment
\$163,832	\$0	\$28,911	\$0	\$0	\$192,743	0	Risk Management
\$219,361	\$0	\$331,718	\$0	\$0	\$551,079	0	Salary Base Adjustment
\$0	\$0	\$1,438	\$0	\$0	\$1,438	0	State Treasury Fees
\$0	\$0	\$1,218	\$0	\$0	\$1,218	0	UPS Fees
(\$773,603)	(\$213,383)	(\$571,231)	\$0	\$0	(\$1,558,217)	0	Total Statewide Adjustments
\$0	(\$125,000)	\$0	\$0	\$0	(\$125,000)	0	TOTAL NON-RECURRING OTHER ADJUSTMENT
\$1,142,891	\$0	\$935,058	\$0	\$0	\$2,077,949	1	TOTAL OTHER ADJUSTMENTS ADJUSTMENT
(\$185,044)	\$0	\$185,044	\$0	\$0	\$0	0	TOTAL MEANS OF FINANCING SUB ADJUSTMENT
\$5,482,364	\$39,122	\$0	\$0	\$0	\$5,521,486	0	TOTAL WORKLOAD ADJUSTMENT
\$72,444,915	\$728,622	\$34,783,041	\$113,078	\$0	\$108,069,656	351	Total FY24 Recommended Budget
\$5,666,608	(\$299,261)	\$548,871	\$0	\$0	<i>\$5,916,218</i>	1	Total Adjustments (Statewide and Agency-Specific)



## Department of State Non-Statewide Adjustments Recommended for FY24

State General Fund (Direct)	Interagency Transfers	Fees and Self-generated Revenues	Statutory Dedications	Federal Funds	Total	т.о.	Adjustment
(\$185,044)	\$0	\$185,044	\$0	\$0	\$0		Means of financing substitution to align with historical expenditures.
(\$185,044)	\$0	\$185,044	\$0	\$0	\$0	0	Total Means of Finance Substitutions

Non-Recurring Other

State General Fund (Direct)	Interagency Transfers	Fees and Self-generated Revenues	Statutory Dedications	Federal Funds	Total	т.о.	Adjustment
\$0	(\$125,000)	\$0	\$0	\$0	(\$125,000)		Non-recurs one-time funding of Interagency Transfers via sales tax dedications from the Shreveport Riverfront and Convention Center and Independence Stadium Fund for the Louisiana State Exhibit Museum and the Louisiana State Oil and Gas Museum.
\$0	(\$125,000)	\$0	\$0	\$0	(\$125,000)	0	Total Non-Recurring Adjustments

Other Adjustments

State General Fund (Direct)	Interagency Transfers	Fees and Self-generated Revenues	Statutory Dedications	Federal Funds	Total	т.о.	Adjustment
\$277,587	\$0	\$185,058	\$0	\$0	\$462,645	0	Increase in funding for expanded leased space at the United Twelve building location. This includes space leased by the Administrative Program and the Elections Program.
\$122,804	\$0	\$0	\$0	\$0	\$122,804	1	Increase in funding for one (1) authorized T.O. Administrative Program Specialist position and funding for expenses related to risk management and telecommunications for the Old Governor's Mansion.
\$60,000	\$0	\$80,000	\$0	\$0	\$140,000	0	Increase in funding for operating expenses due to increases in utilities costs in the Archives and Records Program (\$80,000) and the Museum and Other Operations Program (\$60,000).
\$0	\$0	\$500,000	\$0	\$0	\$500,000	0	Increase in funding for the Commercial Online Registration Application (CORA/geauxBiz) continued development costs contract.
\$0	\$0	\$170,000	\$0	\$0	\$170,000	0	Increase in funding to upgrade the agency's website.
\$682,500 <b>\$1,142,891</b>	\$0 <b>\$0</b>	\$0 <b>\$935,058</b>	\$0 <b>\$0</b>	\$0 <b>\$0</b>	\$682,500 <b>\$2,077,949</b>		Replacement of outdated computers and software throughout the agency  Total Other Adjustments



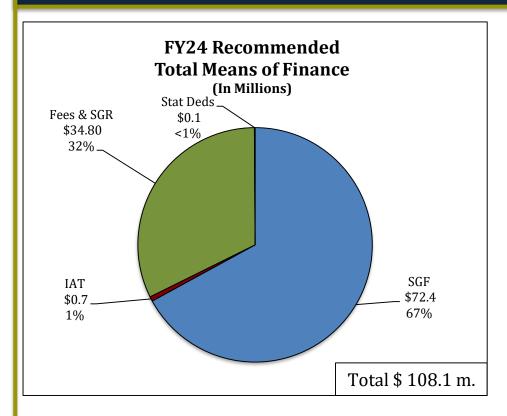
## Department of State Non-Statewide Adjustments Recommended for FY24

Other Adjustments

State General Fund (Direct)	Interagency Transfers	Fees and Self-generated Revenues	Statutory Dedications	Federal Funds	Total	т.о.	Adjustment
\$5,632,806	\$0	\$0	\$0	\$0	\$5,632,806		Aligns projected election expenses with anticipated FY24 need. The total estimated cost of election expenses including ballot printing is \$23.1 million. Current year is budgeted at \$17.5 million. There will be Gubernatorial Primary/General elections, Presidental Preference/ Municipal elections, and Municipal General elections.
\$0	\$39,122	\$0	\$0	\$0	\$39,122	0	Increase in contracts with various state agencies for microfilm services.
(\$564,838)	\$0	\$0	\$0	\$0	(\$564,838)		Non-recurs the funding for the Registrar of Voters (ROV) 27th pay period.
\$414,396	\$0	\$0	\$0	\$0	\$414,396		Provides for Registrar of Voters (ROV) market rate adjustments, step increases, Certified Elections Registration Administrator (CERA) certifications and corresponding benefits.
\$5,482,364	\$39,122	\$0	\$0	\$0	\$5,521,486	0	Total Other Adjustments



# Department of State FY24 Recommended Means of Finance



#### **Non-SGF Sources of Funding:**

#### Fees and Self-generated Revenues

(1) a \$75 filing fee relative to domestic corporations; (2) a \$125 filing fee relative to foreign corporations; (3) a \$30 filing fee for annual reports relative to domestic and foreign corporations, (4) charges for other services such as registering trademarks and partnerships, providing certificates of good standing, and providing certified copies of any requested documents.

The department also receives reimbursements from municipalities and other local governing authorities that call elections.

#### **Statutory Dedications**

The Shreveport Riverfront Convention Center & Independence Stadium Fund (S), the Voting Technology Fund (S) and the Election Administration Account (S).

Dedicated Funds	Source of Funding	FY22 Actual	FY23 EOB	FY24 Recommended
Shreveport Riverfront Convention Center & Independence Stadium Fund	State hotel/motel occupancy taxes	\$84,803	\$113,078	\$113,078
Voting Technology Fund	State Funds	\$0	\$0	\$0
Election Administration Account	Federal	\$0	\$0	\$0
TOTALS		\$84,803	\$113,078	\$113,078



## Department of State FY22, FY23, and FY24 Comparison

#### 04-139 — Department of State

FY24 Recommended Means of Financing by Agency

Total MOF by Agency for FY24	SGF	IAT	FSGR	Stat Deds	Federal	Total	FY23 Enacted Total	Difference FY23 Enacted to FY24 Recommended
Administrative	\$697,206	\$0	\$14,967,487	\$0	\$0	\$15,664,693	\$15,799,921	(\$135,228)
Elections	\$67,663,222	\$530,000	\$3,224,655	\$0	\$0	\$71,417,877	\$63,646,660	\$7,771,217
Archives & Records	\$0	\$198,622	\$5,198,617	\$0	\$0	\$5,397,239	\$4,997,076	\$400,163
Museum & Other Operations	\$4,084,487	\$0	\$84,962	\$113,078	\$0	\$4,282,527	\$4,103,672	\$178,855
Commercial	\$0	\$0	\$11,307,320	\$0	\$0	\$11,307,320	\$10,523,563	\$783,757
Dept. of State	\$72,444,915	\$728,622	\$34,783,041	\$113,078	\$0	\$108,069,656	\$99,070,892	\$8,998,764
FY23 Enacted Total	\$65,224,887	\$689,500	\$33,043,427	\$113,078	\$0	\$99,070,892		
Difference FY23 Enacted to FY24 Recommended		\$39,122	\$1,739,614	\$0	\$0	\$8,998,764		

The department's largest sources of revenue are state general fund and fees & self-generated revenues.

The FY24 Recommended Budget for the Department of State is an increase of about **\$9 million** over FY23 Enacted. This equates to a percentage increase of 9.1%.

In FY24, the State General Fund saw an increase of **\$7.2 million**. There was an increase of **\$1.7 million** in Fees and Self-generated Revenues.



# Categorical Expenditures Examples of Categories

#### Departments expend funding in the five major categories listed below.

#### **Personal Services**

- Salaries Regular, overtime, and termination pay for Classified and Unclassified personnel.
- Other Compensation Wages, student labor, compensation for board members and/or board of trustees, evening instruction, university instructors, etc.
- Related Benefits Retirement contributions, post-retirement contributions/benefits, FICA tax, Medicare tax, group insurance contributions, compensated absences, other related benefits, taxable fringe benefits, etc.

#### **Total Operating Expenses**

- Travel In-state and Out-of-state, including meal reimbursement.
- Operating Services Advertising, printing, insurance, maintenance, rentals, data processing, internet costs, dues and subscriptions, mail delivery, telephones, data lines, vehicle tracking and telematics, utilities, depreciation, amortization, banking services, credit card fees, etc.
- Supplies office supplies and equipment, computers, clothing and uniforms, medical, pharmaceutical, food, automotive, repair and maintenance, software, etc.

**Professional Services** - Accounting, auditing, management consulting, engineering, architectural, legal, medical and dental, veterinary, information technology, etc.

#### **Total Other Charges**

- Other Charges Aid to school boards, local government, etc.; public assistance; miscellaneous charges; judgments, fines, and penalties; interest on judgments; punitive/compensatory damages; OC personal services, operating expenses, professional services; contract attorney expenses; recoupments; furlough; contractual services; interest expense; claim payments; commercial group insurance; reinsurance; loans issued; disbursements; etc.
- Debt Service Principal, interest, related charges, reserve requirement, amortization, and bond premiums.
- Interagency Transfer Line-Item Expenditure Any expenses paid for with Interagency Transfers from commodities and services to equipment.

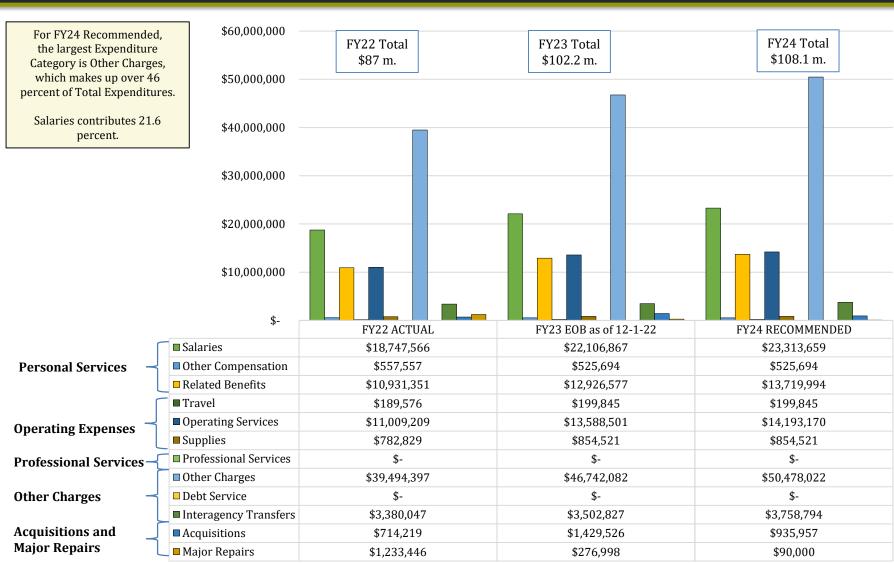
#### **Acquisitions and Major Repairs**

- Acquisitions Land; buildings; automobiles; aircraft; accessories; equipment; software; hardware; farm and heavy equipment; boats; capital outlay expenditures; construction; etc.
- Major Repairs Land improvement; buildings; automotive; grounds; boats; aircraft; movable equipment; farm equipment; medical; office; library; education; recreation; communication; other equipment; pollution remediation; etc.

Source: OPB Expenditure Budget adjustment form



## Dept. of State Categorical Expenditures FY22, FY23, and FY24

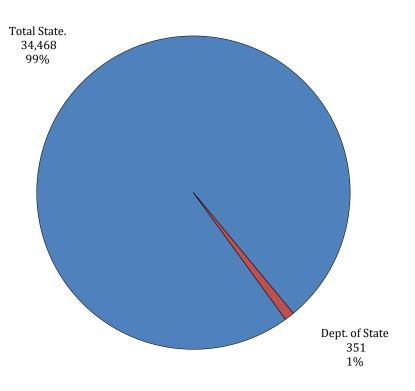




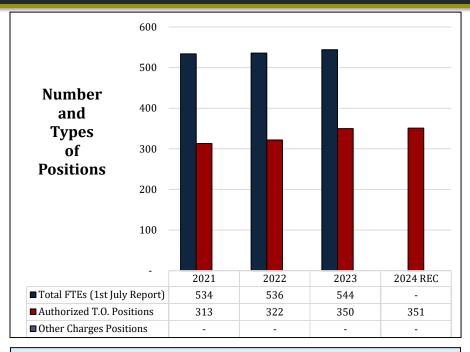
### Department of State

FTEs, Authorized T.O., and Other Charges Positions

#### FY24 Department Employees as a portion of FY24 Total State Employees



FY23 number of funded, but not filled, positions as of February 27 = 42



The full-time equivalent or **FTE** definition refers to the number of hours considered full-time. For example, if an agency considers 40 hours full time, and there are two employees working 20 hours per week, those two employees would be 1.0 FTE.

**Authorized Positions** are those referred to in the Table of Organization (or T.O.) for each department. This count includes only those positions paid for from the Salaries expenditure category for the organization units and agencies include in each department's appropriation. This excludes positions paid for from other expenditure categories, such as wages or per diem.

 $\textbf{Other Charges} \ positions \ are \ authorized \ under \ R.S.\ 39:2(5)(b) \ ...$ 

(5)(b) "Authorized other charges positions" means the number of positions in an appropriation bill to be funded by the other charges continuing category of the accounting system for the state. The number may be adjusted during a fiscal year in accordance with law.

- [Act 377 of 2013 by Rep. Burrell]
- Positions coded in the Other Charges expenditure category
- These positions are usually associated with federal grants



### Department of State

**Related Employment Information** 

Salaries and Related Benefits for the 351 Authorized Positions are listed below in Chart 1. In Chart 2, benefits are broken out to show the portion paid for active versus retired employees. This is where payments for the Unfunded Accrued Liability (UAL) can be found.

**Personal** 2021 2022 2023 2024 Recommended Services Actual **Enacted** Actual Salaries \$18,522,968 \$22,106,867 \$18,747,566 \$23,313,659 Other \$407,974 \$525,694 \$525,694 \$557,557 Compensation **Related Benefits** \$10,703,357 \$10.931.351 \$12.926.577 \$13,719,994 **Total Personal** \$29,634,298 \$30,236,474 \$37,559,347 \$35,559,138 Services

Related Benefits FY23 Recommended	Total Funding	%
Total Related Benefits	\$13,719,994	
UAL payments	\$7,757,995	57%
Retiree Health Benefits	\$2,219,381	
Remaining Benefits*	\$3,742,618	
Means of Finance	General Fund = 47%	Other = 53%

<sup>\*</sup> Remaining Benefits include employer contribution to authorized positions' retirement, health, Medicare, FICA, Emoluments etc. The authorized positions include authorized T.O. positions and authorized other charges positions, both filled and vacant.

Other Charges Benefits \$0

Average T.O Salary = \$79,801

Examples of Other Compensation include pay for WAE employees, part-time employees, student workers, etc.

Department Demographics	Total	%
Gender		
Female	166	53
Male	145	47
Race/Ethnicity		
White	244	78
Black	59	19
Other	8	3
Currently in DROP or Eligible to Retire	65	21



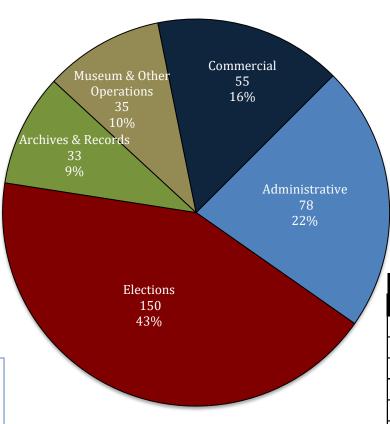
## Department of State FY24 Recommended Total Authorized Positions by Agency

#### **Museum & Other Operations**

- Includes administration, operation, and maintenance of museums under the authority of the Secretary of State.

Archives & Records - Includes positions that work to collect, preserve & maintain Louisiana records. The remaining positions administer and support the records management program for the state.

**Elections** - Positions support election operations through maintenance and programming of voting machines and election field operations.



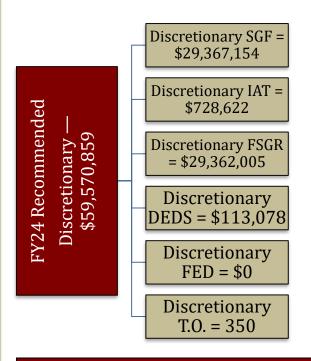
Commercial – Includes positions that serve the business community in timely and efficient services in business licensing.

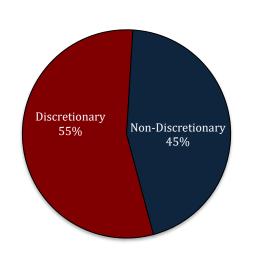
Administrative - Includes positions for accounting, HR, and purchasing functions. Also includes IT support for the entire department.

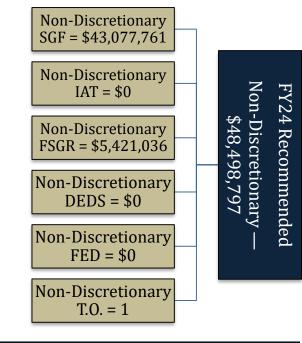
FY24 Recommended						
Dept. of State						
Administrative	78					
Elections	150					
Archives & Records	33					
Museum & Other Operations	35					
Commercial	55					
TOTAL	351					



## Department of State FY24 Discretionary/Non-Discretionary Comparison







Total Discretionary Funding by Office							
Administrative	\$12,162,937	20%					
Elections	\$28,944,851	49%					
Archives & Records	\$4,699,835	8%					
Museum & Other Operations	\$3,677,792	6%					
Commercial	\$10,085,444	17%					
Total Discretionary	\$ 59,570,859	100%					

Total Non-Discretionary Funding by Type						
Constitutional Requirements	\$	31,030,901	64%			
Constitutional Subject to						
Legislative Discretion	\$	15,202,254	31%			
Unavoidable Obligations	\$	2,265,642	5%			
Total Non-Discretionary	\$	48,498,797	100%			

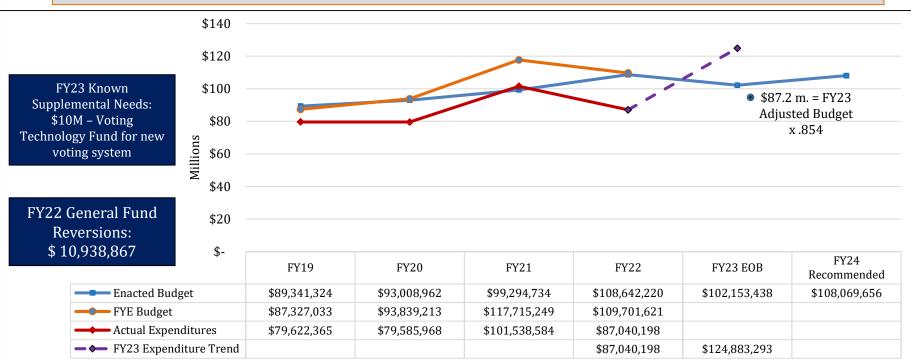
Constitutional Requirements-Administration of election laws; UAL. Constitutional Subject to Legislative Discretion-Administration of election laws and salaries of Registrars of Voters and their assistants.

*Unavoidable Obligations = Retirees Group Insurance; Legislative Auditor fees.* 



### 04-139 – Secretary of State Enacted & FYE Budget vs. Actual Expenditures FY19 to FY22

**FYE Budget = "Fiscal Year End" Budget** includes all in-house and regular BA-7s through June 30 of the fiscal year. For FY23, it is as of January.



Monthly Budget Activity							
	F	Y23 Adjusted Budget	FY23 Aggregate Expenditures		Remaining Budget Authority		Percent Expended To Date
Jul-22	\$	99,195,892	\$	7,456,657	\$	91,739,235	7.5%
Aug-22	\$	102,174,335	\$	34,076,614	\$	68,097,721	33.4%
Sep-22	\$	102,174,335	\$	40,543,830	\$	61,630,505	39.7%
Oct-22	\$	102,153,438	\$	47,546,768	\$	54,606,670	46.5%
Nov-22	\$	102,153,438	\$	54,764,511	\$	47,388,927	53.6%
Dec-22	\$	102,153,438	\$	58,806,099	\$	43,347,339	57.6%
Jan-23	\$	102,153,438	\$	72,848,587	\$	29,304,851	71.3%

Monthly Budget Activity							
	F	Y23 Adjusted Budget	FY23 Aggregate Expenditures				Percent Expended To Date
(Trend based on average monthly expenditures to date)							
Feb-23	\$	102,153,438	\$	83,255,528	\$	18,897,910	81.5%
Mar-23	\$	102,153,438	\$	93,662,470	\$	8,490,968	91.7%
Apr-23	\$	102,153,438	\$	104,069,411	\$	(1,915,973)	101.9%
May-23	\$	102,153,438	\$	114,476,352	\$	(12,322,914)	112.1%
Jun-23	\$	102,153,438	\$	124,883,293	\$	(22,729,855)	122.3%

Historical Year End Average

85.4%



## Department of State Significant Points of Interest for FY24

- \$10M Voting Technology Fund The Governor has indicated that an additional \$10 million will be recommended for the Supplemental Funds Bill in FY23 to fund the anticipated purchase of a new voting system. This would bring the total available to about \$41.1 million.
- Due to the Gubernatorial Primary, Gubernatorial General, Presidential Preference/Municipal Primary and Municipal General, the total estimated cost of election expenses and ballot printing in FY 2023-2024 is \$23.1 million, reflecting an increase of \$5.6 million in State General Fund (Direct) for election expenses.
- \$414,396- This State General Fund increase is provided for Registrars of Voters market adjustments, step increases, Certified Elections Registration Administrator (CERA) certifications and corresponding benefits.
- An increase of \$182,804 in State General Fund (Direct) is included for the operating expenses of the Old Governor's Mansion. The funding includes one (1) additional Administrative Program Specialist position and additional operating costs due to increased visitations.
- \$500,000 in Fees and Self-generated Revenues is for an increase in the Commercial Online Registration Application (CORA/geauxBiz) continued development costs contract.



# Department of State Elections in CY 2023

2023 Elections							
	Municipal Primary & Special General (ORL-State Rep. 93rd Dist.)	Municipal General	Gubernatorial Primary	Gubernatorial General			
Date of Election	March 25, 2023	April 29, 2023	October 14, 2023	November 18, 2023			
Early Voting Begins	3/11/2023	4/15/2023	9/30/2023	11/3/2023*			
Early Voting Ends	3/18/2023	4/22/2023	10/7/2023	11/11/2023			

<sup>\*</sup>Early Voting advanced one day due to the state observed holiday for Veterans Day



# Department of State FY 2023 Audit Report

Department of State **Election Integrity** *March 9, 2022* 

The Department of State (DOS) has procedures and practices in place to ensure election integrity. However, DOS could strengthen its processes for ensuring the accuracy of the voter registration list, handling absentee ballot affidavits with missing information, and making sure results from pre-election testing of voting machines are consistently verified, documented, and reviewed. In addition, legislators could consider revisions to the state Election Code. DOS also could improve its complaints process by consistently categorizing complaints, tracking the status of complaints, and making the information available to the public.